Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

PAGE 01 NATO 02618 01 OF 03 132140Z

64
ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

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EB-11 FCC-03 OC-06 COME-00 DOTE-00 FMC-04 CG-00

COA-02 DLOS-07 SWF-02 /168 W
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FM USMISSION NATO
TO SECSTATE WASHDC 5658
SECDEF WASHDC
INFO USNMR SHAPE
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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 2618

E.O. 11652: GDS 12/31/80
TAGS: MCAP, NATO
SUBJECT: EWG MAY 9 MEETING AGENDA ITEM III, STUDY ON
RATIONALIZATION/SPECIALIZATION (4/S)

SUMMARY. AT MAY 9 MEETING, EWG STUDY OF RATIONALIZATION/
SPECIALIZATION (R/S) MADE SOME PROGRESS AND INTERNATIONAL STAFF
IS PREPARING A SMALLER LIST OF FUNCTIONAL AREAS THAT HAVE
RECEIVED SUPPORT FROM TWO OR MORE NATIONS. THESE WILL BE
CONSIDERED AT NEXT MEETING WHEN LOGISTICS SUBGROUP MAKES
REPORT. DISCUSSION INCLUEDED SUMMARY OF R/S WORK UNDERWAY
BY OTHER BODIES. MISSION NOTES THAT THE US REPS TO NATO/
EURO TRAINING GROUP MIGHT HELP ADVANCE OUR R/S OBJECTIVES IN THE
TRAINING FIELD. ALSO, MISSION NOTES THE US IS UNABLE TO RATIFY
A NATO STANDARDIZATION AGREEMENT (STANAG) CONCERNING CONDUCT
ANDFINANCING OF COMMON TRAINING. ACTION REQUESTED: WASHINGTON
COMMENTS. END SUMMARY.
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PAGE 02 NATO 02618 01 OF 03 132140Z

1. EWG DELAYED DISCUSSION OF R/S UNTIL MAY 9 BECAUSE OF LENGTHY
MAY 8 CONSIDERATION OF AD-70 SPRING)974 REPORT.

2. UK REP (MACDONALD) LED OFF MEETING WITH REVIEW OF EUROGROUP

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

WORK RELATED TO R/S. HE SPECIFICALLY REFERRED TO WORK BY
EUROLOG AS FOLLOWS:

A. NAVAL FORCES-SHIP MAINTENANCE ORGANIZATION, PROCEDURES,
AND TECHNIQUES; NAVAL BASE FACILITIES; MINE COUNTERMEASURES
SUPPORT; AND AFLOAT SUPPORT IN GENERAL.

B. LAND FORCES-SETTING UP LOGISITICS COORDINATION CELL IN
NORTHAG; OPERATIONAL RESEARCH PROGRAM TO EXAMINE EXISTING
ARRANGEMENTS AND FUTURE PLANS FOR LOGISTIC SUPPORT OF
NORTHAG; AND INTERCHANGEABILITY OF CERTAIN TYPES OF AMMO.

C. AIRFORCES-RATIONALIZATION OF RECONNAISSANCE FILM PROCESSING;
AIRCRAFT SALVAGE AND RECOVERY OPERATIONS; AND REVIEW OF LOGISTICS
AGREEMENTS.

IN ADDITION, HE MENTIONED WORK OF EUROMED IN THE AREAS OF RATIONALIZ-
ATION
OF FIELD MEDICAL SERVICES; INTEGRATED MEDICAL TRAINING COURSES;
EPIDEMIOLOGICAL STUDIES; AND BLOOD PRESERVATION.

3. FRG REP (SCHUNEMANN) THEN DISCUSSED EUROTRAIN WORK,
POINTING OUT THAT EXPERT GROUPS WERE WORKING ON SEVERAL
AREAS OF COMMON INTEREST PRESENTLY UNDER STUDY. MILITARY COMMITTEE
REP (VON ZUR GATHEN) AMPLIFIED THESE REMARKS AND MENTIONED
THAT EUROTRAIN IS ACTUALLY THE NATO/EURO TRAINING GROUP WITH
NATO-WIDE REPRESENTATION. THIS GROUP DEALS WITH TRAINING
OF GROUPS OF INDIVIDUALS OF ALL SERVICES BUT UNIT TRAINING
IS NOT INCLUDED. THE NEXT MEETING OF NATIONAL TRAINING EXPERTS WILL
BE HELD IN ANKARA MAY 21-23 AND WILL CONSIDER TRAINING IN
THE FOLLOWING AREAS:

-BASIC HELICOPTER PILOT TRAINING

-TRAINING TECHNOLOGY

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PAGE 03 NATO 02618 01 OF 03 132140Z

-IMPROVED HAWK

-NBC TRAINING

-MANAGEMENT TRAINING

-LANCE TRAINING

-SIMULATED NAVAL TACTICAL TRAINING

-ESTABLISHMENT OF A NATO NAVAL PROFESSIONAL SCHOOL

-LEADERSHIP TRAINING

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

-NATO AMPHIBIOUS WARFARE COURSE

-FLIGHT SAFETY TRAINING

-AIR COMBAT MANOEUVERING RANGE

-NADGE TRAINING

-TUBE ARTILLERY COURSES

-FLIGHT SIMULATOR TRAINING

-PROGRESS ON FORWARD AIR CONTROLLER TRAINING

-MOUNTAIN AND WINTER OPERATIONS INSTRUCTOR COURSES

COMMENT: US REPS TO THIS GROUP MIGHT BE BROUGHT INTO R/S
PICTURE. END COMMENT.

4. MC REP THEN MADE REFERENCE TO THE DRAFT STANAG 2360 ISSUED
UNDER IMSM-547-73, WHICH ADDRESSES PRINCIPLES AND PROCEDURES
FOR THE CONDUCT AND FINANCING OF COMMON TRAINING. THIS STANAG
IS IN RATIFICATION PROCESS BY MILITARY COMMITTEE. MISSION
NOTES THAT THE US IS UNABLE TO RATIFY THIS STANAG BECAUSE
IT
CONFLICTS WITH PROVISIONS OF THE FOREIGN MILITARY SALES ACT
(ASST SECDEF (ISA) MEMO I-1833/74 OF MARCH 9,)974 REFERS).
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PAGE 04 NATO 02618 01 OF 03 132140Z

PERHAPS WASHINGTON COULD FIND SOME WAY TO OVERCOME THIS OBSTACLE.

5. NATO JOINT COMMUNICATIONS AND ELECTRONICS COMMITTEE
(NJCEC) REP THEN MADE FOLLOWING STATEMENT CONCERNING CONSOLIDATION
OF EXISTING COMMUNICATIONS: BEGIN TEXT:

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PAGE 01 NATO 02618 02 OF 03 132114Z

64
ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 SS-20

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Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 2618

"I HAVE BEEN ASKED TO PREPARE A BRIEF FOR THE EWG ON WHAT
IS BEING DONE IN THE NJCEC OR RATHER UNDER THE AUSPICES OF THIS
BODY ON THE SUBJECT OF"CONSOLODATION OF EXISTING COMMUNICATIONS"
AND IN PARTICULAR, THE CURRENT STATUS OF WORK BEING CARRIED
OUT IN THIS FIELD.

LET ME, IN THIS RESPECT FIRST OF ALL SAY THAT THE NJCEC DEVELOPED
A POLICY ON THE USE OF NATO AND NATIONAL COMMUNICATION FACILITIES
FOR DEFENCE PURPOSES. THIS POLICY WAS AGREED BY THE DPC
IN JANUARY 1974 AND IS LAID DOWN IN DPC/D(74)2. THIS POLICY
STIPULATES, INTER ALIA, UNDER WHAT CONDITIONS NATO AND NATIONS
WOULD CONCLUDE A MEMORANDUM OF UNDERSTANDING FOR THESHARING
OF EACH OTHERS COMMUNICATIONS; ONE CONDITION BEING THAT A
REQUIREMENT FOR MUTUALSUPPORT BE IDENTIFIED AND ANOTHER THAT
THE AGREEMENT WOULD BE IN THE INTERESTS OF NATO.

AS LONG AGO AS 1969, AT THE INVITATION OF THE DPC, SHAPE UNDERTOOK
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PAGE 02 NATO 02618 02 OF 03 132114Z

TO STUDY, TOGETHER WITH EUROPEAN-BASED US MILITARY AUTHORITIES,
TO WHAT EXTENT THE ACE-HIGH COMMUNICATIONS SYSTEM AND THE US-DCS
IN EUROPE COULD PROVIDE SUPPORT TO EACH OTHER AND WHAT DEGREE
OF INTERCONNECTION WAS REQUIRED TO ACHIEVE SUCH A SUPPORT.
THE INVESTIGATIONS CARRIED OUT BY THE TWO STAFFS HAVE INDICATED
THE DESIRABILITY TO PROCEED WITH A THREE-STAGE PROGRAMME,
ONE WITHOUT DELAY AND AT NO COST, THE SECOND WITH MINIMAL
DELAY AND LOW COST, THE THIRD WITH FUNDING IMPLICATIONS.
AT THE LAST MEETING OF THE NJCEC IN MARCH, SHAPE REPORTED
ON THIS TOPIC AND INFORMED THE COMMITTEE THAT A PAPER WOULD
BE PRESENTED SHORTLY TO THE MILITARY COMMITTEE WITH A VIEW
TO APPROVING THE THREE-STAGE PROGRAMME TO BE SUBMITTED TO
THE DPC FOR FINAL APPROVAL. IN FACT, THE IMS HAS PREPARED
AN IMSWM FOR CONSIDERATION OF THE MILITARY COMMITTEE, WHICH
WILL BE ISSUED SHORTLY.

THE BORADER ASPECTS OF THEUS EUCOM/SHAPE INTERCONNECTION STUDY
HAS BEEN TRANSFERRED TO NICSMA FOR COMPLETION AS PART OF
A MUCH LARGER STUDY INVOLVING OTHER NATIONAL SYSTEMS IN
RELATION TO THE NICS. WHEN MINISTERS IN 1970 APPROVED THE
NICS CONCEPT, A MANAGEMENT AGENCY (NICSMA) WAS SET-UP. THE
NJCEC, WHICH ALSO ACTS AS THE NICS POLICY COMMITTEE, WAS,

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

OF COURSE, WELL AWARE OF THE IMPORTANCE OF IINTERCONNECTING
NICS AND NON-NICS SYSTEMS. THEY, THEREFORE, SPECIFICALLY
INSTRUCTED THE DIRECTOR GENERAL, NICSMA, TO DEVELOP AND PROMULGATE
TECHNICAL PERFORMANCE SPECIFICATIONS AND INSTALLATION STANDARDS
FOR INTERFACING NON-NICS SYSTEMS WITH THE NICS.

NICSMA WAS-FOR SEVERAL REASONS-NOT ESTABLISHED IN ADEQUATE
STRENGTH BEFORE THE FALL OF 1971. IT WAS, THEREFORE, ONLY
IN 1972 THAT THE DIRECTOR GENERAL, NICSMA ISSUED A QUESIONNAIRE
TO NATIONS ON THE PROBLEM OF THE POSSIBLE USE OF NATIONAL
NETWORKS FOR THE NICS. A MEETING HELD IN THE OFFICES OF NICSMA
IN JULY 1973 WAS ATTENDED BY NINE NATIONS. FROM THIS MEETING
IT BECAME CLEAR THAT, WITH THE POSSSIBLE EXCEPTION OF THE US,
NATIONS COULD NOT MAKE AVAILABLE TO NATO ANY CAPACITY IN THEIR
DEFENCE COMMUNICATIONS NETWORKS, AS THEY WERE TAILOR-MADE
TO THE NATIONAL REQUIREMENT. IT WAS CONCLUDED THAT UNLESS
NICSMA COULD INDICATE SPECIFIC CIRCUIT REQUIREMENTS, IT WOULD
BE IMPOSSIBLE TO INDICATE,TO WHAT EXTENT NATIONS MIGHT BE
ABLE TO ASSIST.
CONFIDENTIAL

PAGE 03 NATO 02618 02 OF 03 132114Z

THEREFORE, IF ONE WERE CONSIDERING TO FURTHER INVESTIGATE
TO WHAT EXTENT NICS COULD USE NATIONAL COMMUNICATIONS SYSTEMS
THIS CAN IN PRACTICE ONLY BECOME AFFECTIVE WHEN NICSMA
HAS FURTHER DEFINED THE CONFIGURATION OF THE PRESENTLY PLANNED
VOICE AND TELEGRAPH SWITCHES. A SIMILAR VIEW HAS REPEATEDLY
BEEN EXPRESSED BY NATIONS WHENEVER APPROACHED BY THE NJCEC
OR NICSMA; ALWAYS THE ANSWER HAS BEEN "WHAT IS THE REQUIREMENT?"

IN THIS RESPECT, I MAY REMIND THE EWG THAT IN MOST NATIONS,
LARGE PORTIONS OF NATIONAL DEFENCE SYSTEMS ARE RENTED FROM
THE PTTS AND THAT, THEREFORE, USE BY NATO OF THESE SYSTEMS
WILL CREATE CERTAIN PROBLEMS RELATING TO THE MONOPOLY MOST PTTS
HOLD IN THEIR NATIONS; OR IN PLAIN WORDS, IT WILL COST NATO MONEY.

THIS, HOWEVER, SHOULD NOT DISCOURAGE US, BECAUSE, AS
IN THE CASE OF THE USDCS-ACE-HIGH INTERCONNECHION AND UNDER
THE AGREED POLICY, IT WILL BE POSSIBLE TO ARRANGE FOR THE USAGE
OF CERTAIN PARTS OF NATIONAL SYSTEMS ON A QUID-PRO-QUO BASIS.
THIS COULD, WITHOUT ANY DOUBT, LEAD TO IMPROVEMENTS IN NATO'S
AS WELL AS NATIONAL SYSTEMS, IT WOULD ADD TO THE FLEXIBILITY
AND WOULD GIVE ADDITIONAL SAFEGUARDS IF PARTS OF THE SYSTEM
SHOULD FAIL. THIS COULD RESULT IN FINANCIAL REDUCTIONS,
BUT, AS EXPLAINED EARLIER, MAY NOT ALWAYS BE THE CASE.

I MUST, HOWEVER, REMIND YOU THAT THESE ARRANGEMENTS
DEPEND ON THE ESTABLISHMENT OF A SPECIFIC REQUIREMENT FOR
INTERCONNECTION. WE CANNOT SIMPLY SAY: "WE WILL INTERCONNECT",
WHAT WE CAN SAY IS THAT WHEN A SPECIFIC REQUIREMENT EXISTS,
NATIONS HAVE AGREED TO CONSIDER SYMPATHETICALLY WHETHER THEY CAN
ACCOMMODATE THESE REQUIREMENTS ON A QUID-PRO-QUO BASIS.
WE COULD NEVER HOPE TO USE LARGE PORTIONS OF NATIONAL DEFENCE

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

SYSTEMS, THEREBY ELIMINATING TO A LARGE EXTENT NATO FACILITIES
AND THUS REDUCING THE COSTS SUBSTANTIALLY.

CONFIDENTIAL

PAGE 01 NATO 02618 03 OF 03 132143Z

64
ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

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FCC-03 OC-06 COME-00 DOTE-00 FMC-04 CG-00 COA-02

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C O N F I D E N T I A L SECTION 3 OF 3 USNATO 2618

UNDER THESE ARRANGEMENTS, I AM AT THE MOMENT AWARE OF FIVE
SPECIFIC REQUIREMENTS:

(1) BY THE US/SHAPE FOR THE INTERCONNECTION OF THE USDCS
IN EUROPE AND THE ACE-HIGH SYSTEM IN 13 LOCATIONS- 2 IN THE
UK, 1 IN BELGIUM, GERMANY, CRETE AND GREECE, 3 IN ITALY AND
4. IN TURKEY. AS EXPLAINED, THIS INTERCONNECTION PROPOSAL
AWAITS MC ENDORSEMENT AND FURTHER FINANCIAL APPROVAL OF THE
NATO BUDGET COMMITTEES;

(2) FOR CONTINGENCY PURPOSES, NATO ON THE ONE HAND AND THE
US AND UK ON THE OTHER, HAVE AGREED TO SUPOPORT EACH OTHER IN
THE CASE OF FAILURE OF THEIR RESPECTIVE SATELLITES. IT IS
UNDER THIS AGREEMENT THAT THE USED NATO-II SATELLITE POWER
WHEN THE US DSCS SATELLITE FAILED LAST YEAR AND THAT NATO
WILL SHORTLY BE USING THE RECENTLY LAUNCHED DSCS II SATELLITE;

CONFIDENTIAL

PAGE 02 NATO 02618 03 OF 03 132143Z

(3) THE NATO MARITIME COMMANDSHAVE EXPRESSED THE REQUIREMENT
TO INTERCONNECT THROUGH THE SATELLITE, THEIR APPROPRIATE

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

M HQS WITH ASSIGNED SHIPS. TO THIS END NICSMA HAS ARRANGED
TRIALS WHEREBY SPECIFIC EQUIPMENT EXCHANGES HAVE TAKEN PLACE.
THE TRIALS TOOK PLACE IN APRIL AND, ALTOUGH I HAVE NOT YET
SEEN THE REPORT, I HAVE BEEN INFORMED THAT THEY WERE SUCCESSFUL;

(4) THE CANDDIAN AUTHORITIES ARE CONSIDERING REQUESTING
NATO-UNDER THE DPC POLICY-THE USE OF ONE TELEGRAPH CHANNEL
IN THE NATO SATELLITE;

(5) IN NORWAY, THE NORWEGIAN DEFENCE COMMUNICATIONS SYTEM
(RUNNING ROUGHLY N-S) AND THE SHAPE ACE-HIGH SYSTEMS (ALSO
RUNNING N-S) ARE BEING STUDIED FOR POSSIBLE INTERCONECTION
FOR THE MUTUAL SUPPORT OF THE TWO SYSTEMS.

AND FINALLY, MR. CHAIRMAN, THE DIRECTOR GENERAL, NICSMA
IS STUDYING, IN PARALLEL WITH DEVELOPING THE NICS AND IN
ACCORDANCE WITH THE DPC DECISIONS TAKEN IN 1968 THE INTERCONNECTION
OF THE NICS WITH MILITARY AND CIVIL NATIONAL COMMUICATIONS SYSTEMS.
ONE MUST, HOWEVER, KEEP IN MIND, THAT FULL-SCALEDISCUSSIONS
WITH NATIONS CAN ONLY BE INITIATED WHEN THE SPECIFIC REQUIREMENT
HAS BEEN ESTABLISHED.

END TEXT.

6. DANISH REP (ROSENTHAL) NOTED CONTINUING NEED FOR FIRM
DEFINITIONS OF R/S AND STATED DENMARK WILL FOLLOW WITH INTEREST
EFFORTS AT SPECIALIZATION IN CENTRAL REGION AND WILL JOIN
IN STUDIES IF APPROPRIATED. HE FURTHER INDICATED THAT DENMARK
COULD JOIN IN RATIONALIZATION STUDIES AFFECTING AREAS OUTSIDE
THE CENTRAL REGION, BUT THAT HE WAS UNABLE TO PROPOSE ANY
FUNCTIONAL AREAS AT THIS TIME.

7. DURING GENERAL DISCUSSION OF SUBJECT, MC AND SHAPE REPS
CALLED FOR MORE SPECIFICS OF THE FUNCTIONAL AREAS UNDER CONSIDERATION
,
STATING THAT TITLES ONLY HAVE LITTLE MEANING AND THAT MORE
DETAIL IS REQUIRED CONCERNING EXACTLY WHAT NATIONS HAVE IN
MIND IN ADVANCING FUNCTIONAL AREAS. SHAPE REP (MILLER) ALSO
REPORTED THAT SACEUR IS VERY INTERESTED IN SEEING R/S WORK
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AND RECOGNIZES POTENTIAL VALUE. HOWEVER, HE SEES LITTLE
PROGRESS TO DATE AND INDICATED THAT SHAPE WILL ACTIVELY PARTICIPATE
IN STUDIES AND POSSIBLY SUBMIT FUNCTIONAL AREAS AT A LATER DATE.

8. CANADIAN REP (SHEFFIELDL ASKED FOR STATUS OF US R/S
STUDY, REFERRING TO PREVIOUS US MATRIX BRIEF. US REP (BOWMAN)
RESPONDED THAT THE US STUDY IS PROGRESSING BUT THAT THE OBJECT
WAS FOR NATO TO BUILD A MATRIX USING IDEAS GENERATED
BY EWG AND NATIONAL INPUTS. THE MATRIX CONCEPT WAS ENDORSED
BY NETHERLANDS AND NORWAY REPS IN THIS MEETING. US REP COMMENTED
THAT HE WAS ENCOURAGED BY REPORTS GIVEN TO EWG,

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

WHICH SHOULD GIVE ITS SUPPORT TO PROMISING
STUDIES OF OTHER GROUPS.

9. FRG REP MADE STRONG POINT THAT FRG WOULD LIKE TO AVOID
FORMATION OF NEW BODIES TO STUDY FUNCTIONAL AREAS, PREFERING
TO USE THOSE NOW IN EXISTENCE. HE WENT ON TO SAY THAT THE
EWG SHOULD BE A STEERING GROUP TO COORDINATE R/S EFFORTS AND
INVITE NATIONS TO UNDERTAKE BILATERAL OR MULTILATERAL ARRANGEMENTS
TO FURTHER R/S.

10. CHAIRMAN (PANSA) CONCLUDED THIS MEETING, ASKING
THOSE REPS AWAITING GUIDANCE FROM CAPITALS TO RENEW EFFORTS
TO BRING USEFUL MATERIAL TO NEXT MEETING, WHICH WILL BE WHEN
LOGISTICS SUBGROUP REPORT WILL BE PRESENTED. RUMSFELD

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Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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EO Systematic Review
30 JUN 2005

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